# REPORT TO THE ZONING COMMISSION <br> CASES NO. 03-12C AND 03-13C 250 M STREET, SE <br> STEVEN E. SHER, DIRECTOR OF ZONING AND LAND USE SERVICES HOLLAND \& KNIGHT LLP 

DECEMBER 7, 2006
I. Introduction
II. Nature of application: final review of planned unit development (portion of the larger Capper/Carrollsburg PUD)
III. Site location
A. North side of M Street between $2^{\text {nd }}$ and $3^{\text {rd }}$ Streets, SE
B. Near Southeast area, part of the Anacostia Waterfront Initiative, between the Navy Yard and the Southeast Federal Center and the Southeast Freeway
IV. Site description
A. Rectangular (almost square) site measuring approximately 170 feet in the eastwest direction and 165 feet in the north-south direction
B. Comprised of parts of lots 18,20 and 21 in Square 769
C. Existing condition: vacant (portion paved)
D. Contains approximately 27,961 square feet (approximately 0.64 acres) of land area
E. Abutting streets

1. M Street to the south -90 feet wide
2. $\quad 3^{\text {rd }}$ Street to the east -90 feet wide
3. $\quad 2^{\text {nd }}$ Street to the west - 90 feet wide (officially closed but reopening approved on first reading by the Council on December 5, 2006)


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V. Description of the surrounding area
A. General area: Near Southeast area, adjacent to the Washington Navy Yard and the Southeast Federal Center
B. Immediately adjacent uses

1. To the east, eight story office building at 300 M Street (north side of M Street between $3^{\text {rd }}$ and $4^{\text {th }}$ Streets)
2. To the south, new headquarters building for the U.S. Department of Transportation (under construction)
3. To the west:
a) Vacant area used for parking between the two portions of $2^{\text {nd }}$ Street, site of future Canal Blocks Park
b) Ten story office building at 1100 New Jersey Avenue (occupying the whole square bounded by New Jersey Avenue and $2^{\text {nd }}, L$ and M Streets)
4. To the north, a portion of the Capper/Carrollsburg site
C. General area
5. To the north: other portions of the Capper/Carrollsburg site, followed by the Southeast Freeway and the Capitol Hill residential area
6. To the east: other portions of the Capper/Carrollsburg site and the Washington Navy Yard
7. To the south: Southeast Federal Center and ballpark district
8. To the west: Capitol South receiving zone, presently a mix of auto related uses, fast food restaurants, clubs, vacant land, Metro facilities and several high-rise office buildings, a hotel and an apartment house

## VI. Zoning: CG/C-3-C

A. General commercial district permitting almost all retail, service and office uses, as well as hotel, residential and institutional uses
B. Maximum height: ninety feet
C. Maximum FAR: 6.5

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D. Minimum required rear yard $-2 \frac{1}{2}$ inches per foot of height at the rear; for a through lot, may be measured to the center line of the street at the rear
E. Side yard - not required
F. Minimum required parking

1. For office use: one space for each 1,800 square feet of gross floor area in excess of 2,000 square feet of gross floor area
2. For retail use: one space for each 750 square feet in excess of 3,000 square feet of gross floor area
G. PUD guidelines:
3. Maximum height: 130 feet (limited under the Act of 1910 to 110 feet)
4. Maximum FAR: 8.0
H. Capitol Gateway (CG) Overlay
5. Provisions applicable to buildings fronting on M Street
6. Regulations adopted by Order No. 971, November 18, 2002, effective as of January 7, 2005
7. Proposed amendments contained in Notice of Proposed Rulemaking, published November 10, 2006
8. Specific requirements
a) No driveway from M Street to required parking or loading
b) Streetwall setback from M Street curb no less than 15 feet
c) Minimum of $35 \%$ of gross floor area of ground floor devoted to retail, service entertainment and arts uses
d) Minimum of $50 \%$ of surface area of streetwall devoted to display windows and entrances
e) Minimum clear floor to ceiling height of 14 feet for retail on the ground floor

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VII. PUD History
A. Original order granted preliminary approval for the entire PUD and consolidated approval for the central low-rise residential portion of the site (Order No. 0312/03/13, dated February 6, 2004, effective October 8, 2004)
B. Modification to correct the height of Senior Building 2 in Square 825S (Order No. 03-12B/03-13B, dated September 15, 2005, effective April 7, 2006)
C. Correction to add lot 30 in Square 825S (Order No., 03-12C/03-13C, dated October 3, 2005, effective October 7, 2005)
D. Final approval to a portion of the project and modification to the approve consolidated and preliminary PUD for the number of parking spaces (Order No. 03-12A/03-13A, dated February 13, 2006, effective September 15, 2006)
VIII. Description of the proposed project
A. Second final application to implement the Capper/Carrollsburg PUD (first office building component)
B. Uses: office building with ground floor retail
C. Height: 110 feet
D. Density: 200,780 square feet of gross floor area (7.18 FAR)

1. Retail: 10,948 square feet
2. Office: 189,832 square feet
E. Lot occupancy: $82.46 \%$
F. Parking: 237 spaces provided ( 195 conforming accessible spaces plus 42 stacked spaces)
G. Loading: $212 \times 30$ foot berths and 1 service/delivery loading space provided
IX. Compliance with preliminary approval (plans marked as Exhibit 19 in Case No.

03-12/03-13)
A. Use:

1. Permitted: office with ground floor retail
2. Proposed: office with ground floor retail

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B. Height:

1. Maximum permitted: 11 stories, 110 feet
2. Proposed: 9 stories, 110 feet
C. Clear height for first floor retail use:
3. Minimum required: 14 feet
4. Proposed: 14 feet
D. Roof structure height
5. Maximum permitted: 18 feet, 6 inches above roof
6. Proposed: 18 feet 6 inches at the high point, 13 feet, 8 inches at the low point
E. Density (gross floor area):
7. Maximum permitted: 236,000 square feet
8. Proposed: 200,780 square feet
F. Density (FAR)
9. Maximum permitted:
a) $\quad 0.80$ for total land area of PUD
b) 1.87 for area zoned commercial
10. Proposed:
a) 0.21 for total land area of PUD
b) 0.50 for area zoned commercial
c) $\quad 7.18$ for subject site
G. Parking spaces:
11. Minimum required by PUD order: 150
12. Proposed: 237 spaces (194 conforming accessible spaces)

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H. Contribution to the Canal Blocks Park

1. Required: $\$ 46,000$ prior to the issuance of a building permit
2. Status: will be done prior to permit
I. LSDBE and DOES Agreements
3. Required: Applicant to comply with executed agreement
4. Status:
a) Applicant has executed agreement with the Department of Employment Services (Exhibit 5 to supplemental pre-hearing submission)
b) Applicant has submitted executed agreement to the Department of Small and Local Business Development (Exhibit C to pre-hearing submission)
J. Phasing
5. Required:
a) First second stage application to be filed within 18 months of Order No. 03-12/03-13
b) Overall approval was for 4 years
6. Status:
a) Order was effective October 8, 2004
b) First application was filed April 29, 2005
c) This application filed April 21, 2006
K. Covenants
7. Required: no application for second stage approval until after covenants have been recorded
8. Status: covenants have been recorded

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L. Design guidelines (from Plans marked as Exhibit No. 19)

1. Required:
a) Along M Street, building must be at a line established by the setback of the existing building at 300 M Street
b) Ground floor retail at build-to lines along M and $2^{\text {nd }}$ Street
c) Height at 110 feet
d) Building should recognize role as gateway to Canal Blocks Park
e) Primary office entry from M Street
f) Corner of $2^{\text {nd }}$ and $M$ Street as significant urban place
g) Façade divided into three parts
h) Retail fenestration at 30 foot bays
i) Maximum 70\% glazing for office portion of the building
j) Parking and loading from service alleys
2. Provided: complies in all respects
M. Landscaping
3. Required: as shown on Sheet L-1.0 of preliminary plans
4. Provided: as shown on Sheets L-1.1 through L-1.5, including roof plantings
5. Has been coordinated with DDOT and Anacostia Waterfront Corporation
X. Compliance with the requirements of the CG Overlay
A. No driveway from M Street
B. Face of building set back 16 feet, 3 inches from curb at closes point
C. $52 \%$ of gross floor area of ground floor devoted to retail, service entertainment and arts uses
D. $62 \%$ of M Street façade devoted to display windows

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E. Finished ceiling is 14 foot clear
XI. Amenities
A. Decided in preliminary approval

1. Project overall
a) Housing and affordable housing
b) Urban design and architecture
c) Landscaping and open space
d) Transportation features
e) Social service and other uses of special value to the neighborhood
f) Employment and training opportunities
g) Neighborhood oriented retail and service uses
2. Included in this application
a) Urban design and architecture
b) Contribution to Canal Block Park Development Association
c) LSDBE and DOES agreements
d) Green roof (not required)
XII. Area of flexibility from C-3-C standards - roof structure:
A. Required: walls of equal height
B. Proposed: slanted roof form with maximum height of 18 feet, 6 inches at the east end and 13 feet 8 inches at the west end
XIII. Conclusions
A. Project complies with the requirements of the modified preliminary PUD approval with minor exceptions
B. Flexibility sought for roof structure is minor in the overall scheme
C. Project responds positively to the surrounding context

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D. Application should be approved
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